

Policy No.: Policy Title:

Policy Title:
Approval Date:
Revised Date:

Department:

FIN-6006

Reserve Policy November 13, 2019

Corporate Services

Policy Statement:

Vegreville is sustainable only if both its capital infrastructure assets and financial assets can be maintained over the long-term. It is the policy of the Town of Vegreville to establish reserve funds to ensure the long-term financial stability and flexibility of the Town of Vegreville, to position it to respond to varying economic conditions and changes affecting the Town's financial position, and to ensure the organization has the ability to continually carry out its responsibilities.



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1.0 Reason for Policy

The purpose of this policy is to address some of the longer-term funding strategies for the Town and to ensure good financial and cash management for the overall financial stability of the Town. Maintaining sufficient balances in reserves and reserve funds is a critical component of a municipalities long-term financial plan as it strengthens the long-term financial sustainability, helps to minimize fluctuations in the tax rate and provides funding to sustain infrastructure.



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FIN-6006-2.0 Reserve Policy November 13, 2019

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2.0 Definitions

- **2.1** Capital reserve means the portion of unrestricted net assets that the Town maintains, or that Council has designated (or "restricted") for use in maintaining an adequate reserve to acquire or construct new capital assets and replace and rehabilitate major capital infrastructure assets as required, and as identified in the Town's five year capital plan.
- **2.2 Dedicated reserve** means the portion of unrestricted net assets that the Town has collected from developers to fund specific initiatives or projects. The funds may not be used for any other purpose than what they were collected for.
- **2.3 Depreciation** means the amortization amount of tangible capital assets, such as buildings, equipment and infrastructure, in order to allocate the cost over the tangible capital asset's useful life. It is a process of cost allocation and not valuation. Depreciation increases expenses but does not reduce cash.
- **2.4 Operating expenses** means the annual expenditures to fund regular operations and for greater certainty, does not include Depreciation, transfers from operations to fund capital expenditures, transfers to reserves, internal transfers between departments, and funds expended on non-tangible capital assets.
- **2.5 Operating reserve** means the portion of unrestricted net assets that the Town maintains, or that Council has designated (or 'restricted') for use in:
 - 2.5.1 emergencies to sustain financial operations for a reasonable period in the event of significant and unanticipated, unbudgeted increases in operating expenses and/or loss in operation revenues; and/or
 - 2.5.2 funding budgeted contingencies for non-emergent but unpredictable revenues, volatile expenditures and unanticipated opportunities or challenges; and/or
 - 2.5.3 carry forward of unexpended budget funds from the current year required to fund programs in the immediately following year; and/or funding for the mitigation of tax increases.
- **2.6 Program specific reserve** means the portion of unrestricted net assets that the Town maintains or that Council has designated (or "restricted") for use in specific initiatives or programs for which the funds are collected.



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FIN-6006-3.0 Reserve Policy November 13, 2019

Corporate Services

3.0 Guidelines

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- 3.1 All reserve transactions, resignations, revisions and new reserve requests must be approved by Council. These approvals will be comprehensively reviewed by the external auditor at the end of the fiscal year.
- 3.2 All reserves must be fully described and must include a purpose, source of funding, application and approval, and, where applicable, a minimum level and a target level. Unless otherwise stated, all reserve funds are considered committed for the specific purpose as outlined by the reserve.
- 3.3 All reserve accounts must be presented in the Town's financial statements both annually and in quarterly reports to Council.
- 3.4 All reserves must be reviewed annually by the CAO and Council during the annual budget process to determine if the reserves are still required. When the original intent of the reserve has been met, or changed, any remaining amounts in the reserve, shall through an appropriate review by the CAO and Council be redesignated or returned to unrestricted surplus. Reserves that are deemed to be re-designated or returned to unrestricted surplus shall be approved by Council.
- **3.5** Reserves can be funded from either internal or external sources:
 - 3.5.1 Examples of internal sources of funds:
 - 3.5.1.1 Approved budget contributions;
 - 3.5.1.2 Carry over of current year's budget funds which were approved for a specific purpose but were not expended during the year; and
 - 3.5.1.3 Annual surplus contribution.
 - 3.5.2 Examples of external sources of funds:
 - 3.5.2.1 Government grants; and
 - 3.5.2.2 Donations.



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3.0 Guidelines (Continued)

- 3.6 Departments may submit reserve requests in writing to fund existing or new reserves:
 - 3.6.1 Through the annual budget process;
 - 3.6.2 From unexpended current year's operating or capital budgets to fund carryover projects
 - 3.6.2.1 Reserves created for carryover projects and approved by Council may be drawn by the Departments after the actual expenditure has been incurred with no further approval required;
 - 3.6.3 Through unbudgeted revenues.
- 3.7 Interest may be paid to reserves at the Town's short-term investment earnings rate where funding has come from external sources, unless otherwise recommended by the CAO and approved by Council. Council may also approve payment of interest to those reserves where the future costs to undertake an initiative or project might be subject to inflation
- **3.8** All expenditures from reserves must have prior approval. Approval will be obtained:
 - 3.8.1 Through existing Municipal Policies;
 - 3.8.2 From annual operating or capital budget approvals;
 - 3.8.3 From approved carryover projects' and
 - 3.8.4 By Council Resolution.
- 3.9 All reserves shall be administered by the Finance Manager under the direction of the Corporate Services Director in accordance with current municipal policies and Generally Accepted Accounting Principles as developed by Public Sector Accounting Standards Board.



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4.0 Responsibilities

4.1 Town Council to:

- 4.1.1 Approve by resolution this policy and any amendments.
- 4.1.2 Consider the allocation of resources for successful implementation of this policy in the annual budget process.
- 4.1.3 Review and approve all new reserves requests, reallocations, and transfers to and from reserves.

4.2 Chief Administrative Officer to:

- 4.2.1 Implement this policy and approve procedures.
- 4.2.2 Ensure policy and procedure reviews occur and verify the implementation of policies and procedures.
- 4.2.3 Ensure that all reserve funds are reported and approved by Council.

4.3 Director of Corporate Services to:

- 4.3.1 Ensure implementation of this policy and procedure.
- 4.3.2 Ensure that this policy and procedure is reviewed every three years.
- 4.3.3 Make recommendations to the Chief Administrative Officer of necessary policy or procedure amendments.
- 4.3.4 Recommend transfers to, or from, reserves and unrestricted surplus through the budget process.
- 4.3.5 Review the reserve schedule prepared by the Finance Manager with the CAO and present to Council on a quarterly basis.



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4.0 Responsibilities (Continued)

4.4 Finance Manager to:

- 4.4.1 Understand, and adhere to this policy and procedure.
- 4.4.2 Ensure employees are aware of this policy and procedure.
- 4.4.3 Maintain a reserve schedule that identifies the reserve, the purpose of the reserve, the source of funding for the reserve, the application of the reserve, the minimum and maximum levels where applicable, whether the reserve earns interest or not and the form of approval (e.g. budget approval or Council resolution and resolution number).

4.5 All Employees to:

4.5.1 Understand and adhere to this policy and procedure.



5.0 End of Policy

Mayor Tim MacPhee

Cliff Craig CLGM, Town Manager